# Clark County Solid Waste Advisory Commission Meeting Minutes

Thursday, August 5<sup>th</sup>, 2021 6:00 - 8:00pm Clark County Center for Community Health Video conference, via Zoom

SWAC Members Present: Kyle Potter, Tim Kraft, Allan Jeska, Rich McConaghy, Derek Ranta, Joe

Zimmerman

**SWAC Members Excused**: Jason Presser, **SWAC Members Unexcused**: Simone Auger

Staff Present: Travis Dutton, Mike Davis, Amber McKnight, Pete DuBois, Tina Kendall

Others Present: Julie Gilbertson, Olivia Carros, Marissa Porcellini

Meeting began at 6:03 pm

- I. Roll Call, Approval Of Minutes May 6th, 2021 (\*00:00:07)
  - ✓ Motion to approve by Rich
    - o Joe seconds
  - Minutes approved
- II. Updates (\*00:01:14)
  - Clark County Public Health Solid Waste Program
    - o Updates provided prior to meeting
    - o Highlights include:
      - Environmental Operations Specialist position to be sent out again
      - Special Waste has been filled by Jessica Fischberg
        - □ To start on 8/09, part time
      - Green Schools Program Coordinator position has been given approval
      - Vacant Program Tech position
  - Clark County Public Health Solid Waste Enforcement
    - Updates provided prior to meeting
    - o Brian and Melissa both unavailable tonight
  - City of Vancouver
    - o Have had bulky curbside pickup in lieu of neighborhood clean-up events
      - Typically collect over 500 tons of bulky items, annually, in events
        - □ Currently collected ~50 tons
        - □ Will wrap up in October
      - Disposal cost has been ~\$6,000
    - o Yard debris and tire disposal coupon has been extended 1 more month
      - So far, have spent ~\$6,000 in disposal costs
      - Diverted over 5,300 yards of yard debris, and ~600 tires
    - o Fall leaves program is being planned to go out late Sept, early Oct
      - Expect to be same quantity and availability as in years past
    - o A lot of growth on West side of city
    - Looking at transportation planning that is changing the use of streets
      - Have been planning and doing outreach regarding Columbia St
        - ☐ From waterfront, north to 45<sup>th</sup> St
        - □ Should result in improvements and protections for multi-users
          - ► Has impacted solid waste collection

- ▶ Working with Waste Connections on adapting collections
- Hoping to finish project this fall
- Applied for grant from Senate bill 5040 Welcome to WA litter cleanup act
  - To clean up WA DOT on and off ramps in jurisdiction
  - Awarded \$40,000 over 2 years
    - ☐ Hoping to start this fall
  - In partnership with Clark County Corrections, CoV Operations, WA DOT, Ecology
- o Climate strategies to reduce greenhouse emissions
  - Council expressed interest and feedback
    - ☐ Feedback will be used to develop strategies
      - Climate action plan to be brought before council in 2022
- o Specialty subscription recycling has become available through Ridwell and RecyclePlus
  - RecyclePlus will be available within CoV city limits
- Waste Connections
  - Working through labor shortages in most positions
    - Have been able to maintain service levels
    - 3 employees out on covid related cases
    - Main office is partially open
      - Planned to open early Sept, but will likely need to push that back due to Covid
  - Purchased trucks to automate garbage service in Battle Ground, La Center, and Yacolt
    - ~20,000 customers will have automated pickups
      - □ Should help with labor shortages
    - Plan to automate rural areas next year
    - Urban growth area would be automated in 2023
  - Hoping to have electric truck in operation in October
  - RecyclePlus is \$10 per month to recycle difficult to recycle difficult items
    - Bin placed on client doorsteps
      - □ Starting to deliver August 6<sup>th</sup>
    - Think it will be around 1,000+ clients by end of year
  - o Fall newsletter is in draft
  - o Educators looking forward to getting back to schools
  - Record transfer station volumes in July
    - 14,000 tons of garbage from non-route material
      - □ This is the first time ever crossing that threshold in a single month
  - Heavy construction at Central Transfer
    - In construction on turnout lane
      - ☐ Should be done by mid to late August
        - ► Should alleviate some traffic issues
    - Applied for permit for more flexibility in queue lane
  - o Paint stewardship program in process of being taken care of by PaintCare
    - Costs previously covered by HHW program, now handled by PaintCare
    - Transition taking place this week
    - Will still be collecting at transfer stations during Household Hazardous Waste hours
      - ☐ Expect Paint Care to promote program, and hopefully get more stores involved
  - Recycle markets continue to have escalating prices
    - Good stability after a couple of years of downward trends due to China Sword
      - □ Seeing good pricing on cardboard, paper, and plastic

#### III. Solid Waste Management Plan Updates - Pete DuBois(\*00:27:08)

- Updates generally done every 5 years
  - o This update should be in effect from 2022-2026

- Have reworked guiding principles to make more clear (included in handouts)
  - o Maintain a sustainable solid waste system
  - o Enhance benefits to the community
  - o Protect natural environment
  - o Plan intent is to minimize waste generation and deter materials from going to landfill
  - Open to further suggestions
- Last plan had 19 chapters
  - o Pete would like to have a SWAC sub-committee for content review
  - Has scaled down to 6 chapters
    - Intro/admin/enforcement
    - Waste reduction, reuse, recycling programs
      - □ Including Contamination Reduction & Outreach Plan (CROP)
    - Garbage, recycling, and organics infrastructure and operations
    - Targeted material streams
      - □ Food waste
      - □ Construction & demolition
      - Special waste
    - Hazardous waste infrastructure and operations
    - Funding and financing
  - o Appendices to formalize process
    - Public participation
    - City adoption resolutions
    - Approval by County Council
  - o Hoping this will be an active work plans with actionable items
    - 30-40 recommendations in a SMART model
- Plan is to walk away with a 5-year work plan
- Looking to create a subcommittee of 3-4 people, to meet 6-8 times to discuss chapters
  - ! Email Pete and/or Travis if interested
  - o Tim is interested
  - o loe is interested
  - o Kyle is interested
  - o ! Amber will email absent SWAC members and extend invite to join sub-committee

#### IV. Operational Efficiencies and Impacts from Traffic and Self-Haul - Mike Davis (\*00:47:08)

- Have been looking into raising the minimum fee since the last plan update
  - o Ideally, a higher minimum fee would encourage people to bring larger loads on a less frequent basis, helping to reduce traffic issues
    - No guarantee it would work
  - Have analyzed
    - Minimum tip fee
    - Adding days of operation to Washougal & West Van
      - □ Also considering additional HHW days
    - Bulky waste
    - Universal curbside collection in urban service areas
      - ☐ Mandatory collection not feasible in rural areas
- Cost of service analysis
  - o Self-haul is where the traffic jams come from
    - Has become a problem industry-wide.
    - Operations and Administrations cost of service for self-haul vs. commercial
      - □ People on service are subsidizing self-haulers
        - ► Making \$5.00 margin at Central

- ► Losing money at West Van and Washougal
- □ Kyle: Are man-hours driving the costs?
  - ➤ Yes. Cost allocation for man-hours on 1 route truck vs 1 self-haul is disproportionate
    - □ 1 route truck = 1,000 homes; 1 self-haul = 1 home
- ☐ Tim: Do transfer stations receive more material from route trucks, or self-haul?
  - ► ~500 tons of self-haul, daily
  - ► ~1,000 tons of route material, daily
- □ Joe: Is there any reason the tip fee has to be the same for both route trucks and self-haul? Is there anything stopping us from increasing the price, just for self-haul?
  - ► It is a contractual councilor action to set the rates
- o Incoming flow of route trucks is fairly steady
- o Incoming flow of self-haul is erratic and much greater than route trucks
  - More traffic control, scale house transactions, etc. drives up costs
- CTR annual facility costs ~\$4.3 million
  - $\circ$  ~200,000 transactions (a couple years ago)
    - 87% (176,614) incoming self-haul/commercial vehicles
    - 13% (62,460) incoming regulated route vehicles
    - Actual cost of service at that time \$21.60
  - o Average transaction fee for 100 pounds of disposal is \$14.79
    - Actual cost of service is \$24.33
      - ☐ In urban areas, it may be cheaper to have curbside service
- 61% self-haul customers are bringing in under 410 pounds of material
  - o Average weight of 32-gallon can is 25-30 lbs.
- Compared to other local/regional transfer station rates, Clark county is on the low end of the minimum fee rates
  - People are taking advantage of the low minimum fee rates
    - Participation rate for curbside collection is ~87% in urban services area
    - Even in mandatory service areas participation is ~95%
- Kyle: Is there any data to show where the self-haul customers are coming from?
  - o ! Derek will try to get that data pulled together by next meeting
  - o This question will likely be asked by the Council as well
    - Getting complete service participation will make future annexations easier
- $\sim$ 47% of customers are paying less than the cost of service at transfer stations
  - o Preliminary Staff recommendation: \$25 minimum fee per vehicle for 300 lbs. or less
    - Additional revenue will be created by this
    - Likely a reduction of small load self-hauls
- Tim: If this is passed, will curbside rates go down?
  - o Unknown at this time
    - This will not affect curbside customers
- Analysis suggests no quantifiable traffic benefits to adding or reducing days/hours of operation
  - o Adding days/hours will increase cost, but no certainty in reducing peak traffic at CTR

✓ Motion

- Will provide additional opportunities for self-haul/HHW disposal during peak weekend system usage
- Tim: Will a \$25 minimum fee cover adding days/hours of operation?
  - o \$25 should cover it
- ¿ Mike suggests members review the bulky waste section of Chapter 3 in the RSS

- Waste Connections does offer bulky item collections in urban, rural, and UTC areas
  - Rates vary in unincorporated county and cities
    - Rates can be found in Chapter 3, Tables 3.3 and 3.7
  - Transfer station is \$10 + weight for standard bulky items
    - Special fees apply to some items
  - o Options include:
    - Bulky waste collection events
      - □ Bundle rate with season events
    - Add bulky waste to regular collection
      - □ May add \$1-2 per month
      - □ Would require Waste Connections to do contract negotiations with each city
        - ► CoV offers 1 free large appliance pick-up per year
          - During Covid, offering 5 bulky pick-ups, in lieu of clean-up events
  - o May need additional recommendations
- Expanding universal collection services to La Center, Battle Ground, Yacolt
  - o Past attempts at implementation in Battle Ground have been unsuccessful
    - Hoping to try again next year, after cart rollout
      - □ Will try to increase data on services
  - La Center may be open to it, with the rollout of the carts
  - o Zip code surveys indicated most clients coming from Battle Ground/Brush Prairie area
  - o The thought is that universal collection services will reduce transfer station traffic
    - If minimum fee and curbside fee are comparable, more people may get curbside service, reducing trips to transfer stations, and improving traffic
- ! Will bring more information to next meeting
  - Seek SWAC recommendations at that time
- What about setting online appointments for transfer stations?
  - May be difficult on equity for those without easy online access
    - What about a fast pass type lane?
  - o CoV has been using ReCollect mobile and web tool to allow residents to request bulky pickup from Waste Connections hauling, at the curb
  - o Really just need a new facility, or more stalls
- If you have questions while going through the chapter, send them to Amber

## V. Future Format of SWAC Meetings – Travis Dutton (\*01:51:16)

- Public Health and county staff are still waiting to hear guidance and expectations regarding returning to office
  - o SWAC meetings will need to be in line with Public Health and County expectations
  - Next meeting will still be virtual, how do people feel beyond that?
    - Wait and see. It seems early to make a decision with covid constantly changing
    - A hybrid model seems to have benefits
    - Case by case basis, depending on circumstance

### **VI. Public Comment** (\*01:56:29)

None

This meeting was adjourned at 8:01 pm

Next meeting is scheduled for Thursday, November 4th, 2021

\* These times correlate to the time each agenda item is addressed in the recorded audio file of this meeting.